

5. APPENDIX 1 – APPLICATION DOCUMENTS

		- 199-90 PARS/ # 121.20 RECEN
	ST DUFFIELD	Office Use Only PAD
		Application No.: $pd = 429.50$ [47]20 Date Lodged: 1 4 JUL 10
		Application for a Planning Permit
Pla	anning Enquiries	If you need help to complete this form, read MORE INFORMATION at the end of this form.
We	eb: <u>w</u> ww.queenscliffe.vic.gov.au	Any material submitted with this application, including plans and personal information, will be made available for public viewing, including electronically, and copies may be made for interested parties for the purpose of enabling consideration and review as part of a planning process under the <i>Planning</i> and Environment Act 1987. If you have any questions, please contact Council's planning department.
		A Questions marked with an asterisk (*) must be completed.
	Clear Form	 If the space provided on the form is insufficient, attach a separate sheet. Click for further information.
Tł	ne Land	
Add	dress of the land. Complete the Si	street Address and one of the Formal Land Descriptions.
Stre	eet Address *	Unit No.: St. No.: 6 St. Name: Beach
)		Suburb/Locality: Queenscliff Postcode: 3225
	mal Land Description * male terms of the main terms of te	A Lot No.: OLodged Plan O Title Plan O Plan of Subdivision No.:
A	This information can be	OR
	found on the certificate of title.	B Crown Allotment No.: 16 Section No.: 4A
	s application relates to more than	
settir	address, attach a separate sheet ng out any additional property ils	Parish/Township Name: Town of Queensliff Parish of Paywit
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4.

Existing Conditions		
Describe how the land is used and developed now * For example, vacant, three dwellings, medical centre with two practitioners, licensed restaurant with 80 seats, grazing.	Two bedroom single storey dwelling and 3 o storage shed and cottage).	utbuildings (garage,
	Provide a plan of the existing conditions. Photos are also helpful.	
Title Information	Does the proposal breach, in any way, an encumbrance on t section 173 agreement or other obligation such as an easer	itle such as a restrictrive covenant, ent or building envelope?
Encumbrances on title *	 Yes (if yes' contact Council for advice on how to proceed application.) 	
	No Not applicable (no such encumbrance applies):	
	Provide a full, current copy of the title for each individual parcel of land The title includes: the covering 'register search statement', the title diag as 'instruments', for example, restrictive covenants.	
Applicant and Own	er Details 🔳	
Provide details of the applicant a		
Applicant *	Name	
The person who wants the permit.	Title: Mr First Name: JOhn Surna	ame: Vanderleest
	Organisation (if applicable): Postal Address: If it is a P.O. Box, ente	r the details here:
	Unit No.: St. No.: 6 St. Name: PO	Box 93
	Suburb/Locality: Glenhuntly	e: VIC Postcode: 3163
Please provide at least one contact phone number *	Contact information for applicant OR contact person below Business phone: Email: jC	hnvanderleest@me.com
	Mobile phone: 0419775771 Fax:	
Where the preferred contact پُرِerson for the application is different from the applicant,	Contact person's details* Name:	Same as applicant
provide the details of that person.	Title: Mr First Name: John Surna	
	Organisation (if applicable): Postal Address: If it is a P.O. Box, ente	r the details here:
	Unit No.: St. No.: St. Name: PO	
	Suburb/Locality: Glenhuntly	e: VIC Postcode: 3163
Owner *		Same as applicant
The person or organisation who owns the land	Name. Title: Mr First Name: JOhn Suma	ame: Vanderleest
Where the owner is different from the applicant, provide	Organisation (if applicable): Postal Address: If it is a P.O. Box, enter	r the details here:
the details of that person or	Unit No.: St. No.: 6 St. Name: Bea	ch St
	Suburb/Locality: Queenscliff Stat	e: VIC Postcode: 3225
	Owner's Signature (Optional):	Date: 01/06/2020

Application for a Planning Permit | Regional Council

Page 2

Dec	larat	ion 🗖
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A

This form must be signed by the applicant *

Remember it is against the law to provide false or misleading information,	I declare that I am the applicant; and that all the information in correct; and the owner (If not myself) has been notified of the				and	
which could result in a heavy fine and cancellation of the permit.	Signature:	Date:	(3 day)	7 monto	20)2-0) / year	

Need help with the Application?

General information about the planning process is available at planning.vic.gov.au

Contact Council's planning department to discuss the specific requirements for this application and obtain a planning permit checklist. Insufficient or unclear information may delay your application.

Has there been a pre-application meeting with a council planning officer?	O No O Yes	O No O Yes If 'Yes', with whom?: Bydon King		
Under	Date: JUNE/2020		day / month / year	
	Filled in the for	m completely?		
Have you:	Paid or include	d the application fee?	Most applications require a fee to be paid. Contact Council to determine the appropriate fee.	
	 A second s		rmation and documents?	
	A plan of existing		lividual parcel of land forming the subject site.	

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tion required by the planning scheme, requested by council or outlined in a council planning p

Lodgement

Lodge the completed and signed form, the fee and all documents with:

Borough of	Queenscl	iffe		
PO Box 93				
Queenscliff	e VIG 322	5		
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Queenscliff	e vic 322	J		
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Contact in	Constant and a second	and the second	N. T.	
Email: info(<u>Dqueensc</u>	liffe.vic.go	<u>v.au</u>	

Any Inform

Deliver application in person or by post (NOTE: electronic lodgements not accepted)

rmit checklist

acts).

RECEIVED

14 JUL 2020 BOROUGH OF QUEENSCLIFFE

Brydon King Town Planning Borough of Queenscliffe

Re: Planning Application for 6 Beach St.

Dear Brydon

et.

Please find enclosed the planning application for the relocation of the existing fisherman's cottage outbuilding, and all associated works.

As per the investigations and guidance of my and Council's historical advisers, the intent is to relocate the original structure on-site and restore it in a manner that would protect and enhance its historical value. This protection and enhancement means taking the cottage back towards its original design, providing a more exemplary example of an original fisherman's cottage.

Following planning approval, the first part of the works will be a 'Method for the Relocation and Conservation of the Cottage', undertaken by John Briggs, Architect and Historical Consultant. This method will submitted to Council and include the details of how the relocation will take place and historical value preserved.

The on-site location chosen for the cottage repositioning is the site of the existing garage. The orientation of the building, once relocated, will enhance the Bay St street scape, with the new view from Bay St being the cottage wall and cabled roof. The position, design and materials will be in sympathy with other Beach St property outbuildings facing into Bay street. The 'Method for the Relocation and Conservation of the Cottage' will include the details of which building components, including the chimney, are to be removed, replaced or restored, how the structure will be relocated and how it will be protected for the future.

The relocation of the cottage will necessitate the demolishing of the shed abutting the cottage and the demolishing of the existing garage. This demolition forms part of this application.

Works on the outbuildings will also necessitate the re-establishment of boundary fencing. Included in this application is the replacement of all existing fencing, the extension of this fencing to cover the north boundary line exposed with the removal of the existing outbuildings, the replacement of the rear fence line with driveway gates.

Included in this application is the removal of the exiting vehicle crossing and establishment of a new double crossing.

The driveway gates have been designed in a manner that will allow the gate height to be lowered, providing the community with a better view of the relocated and preserved cottage, but still allowing the height to be lifted again for our privacy and security. My view is that it would be a shame to relocate it to this location, only to have it permanently hidden by the rear fence line.

I consider that this development complies with the policy objectives of the Queenscliff Planning Scheme, and associated overlays for the area in seeking to better preserve this historical structure.

Included in the attached plans is the conceptual thinking of how the habitable area of the property may be developed in the future. This is included to give Council a better understanding of the longer term objectives for development of No.6 Beach St. At this stage, no actual plans for the main residence have been developed as the design is subject to knowing if the fisherman's cottage can be preserved in line with its original design or needs to be further modified for habitation and incorporation with the main residence. Of further note, the desire for the main structure is to retain the existing footprint, look to meet the building standards for new developments, and make the street view more in sympathy with the precinct.

In summary, this application includes:

- 1. The demolition of the garage
- 2. The demolition of the shed abutting the fisherman's cottage.
- 3. The on-site relocation and restoration of the original fisherman's cottage
- 4. New timber fencing the entire north side boundary
- New timber fencing to replace the existing tin and timber fencing on the south side boundary
- 6. Drive way gates on the Bay St Boundary
- 7. Removal of the existing crossing and establishment of a new double crossing.

Regards

()

John Vanderleest



Imaged Document Cover Sheet

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Document Type	Instrument
Document Identification	AQ030416N
Number of Pages	3
(excluding this cover sheet)	
Document Assembled	02/06/2020 09:45

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Transfer of Land Section 45 Transfer of Land Act 1958	Privacy Collection Statement The information in this form is collected under statutory authority and used for the purpose of maintaining publicly searchable registers and indexes.
1. Land/s	7. Directing Party
Land Title	None
Volume 9071 Folio 152	8. Consideration
2. Estate and Interest	\$ 600,000
FEE SIMPLE	9. Signing
3. Transferor/s	The transferor transfers to the transferee the estate and interest specified in the land described for the
Transferor 1 Given Name/s KARINA	consideration expressed and subject to the encumbrances affecting the land including any
Family Name KAPPADAIS	created by dealings lodged for registration before the lodging of this transfer.
Transferor 2	
Given Name/s JOHN PANTIS	Transferor 1
Family Name VARVARIGOS	KARINA KAPPADAIS
Transferor 3	Mappada
Given Name/s GEORGE	
Family Name SVIGOS	Signature of Transferor
Transferor 4	~'
Given Name/s SOPHIA	Transferor Witness
Family Name CHATZOPOULOS	to
4. Transferee/s	
Transferee	Signature of witness
Given Name/s JOHN FRANCIS	
Family Name VANDERLEEST	Transferor 2
5. Manner of Holding	JOHN PANTIS VARVARIGOS
SOLE PROPRIETOR	Alton
6. Address/es of Transferee/s	Signature of Transferor
Address of Transferee	
Unit Street No	Transferor Witness 38
Street Name NEERIM	the Korthun at -
Street Type ROAD	mpulars
Locality CAULFIELD	Signature of witness
State VIC Postcode	3162

Land Victoria, 570 Bourke Street, Melbourne, 3000, Phone 8636-2010

Delivered by LANDATA®, timestamp 02/06/2020 09:45 Page 2 of 3

AQ030416N Transfer of Land Privacy Collection Statement The information in this form is collected under statutory authority and used for the purpose of maintaining publicly searchable registers and Section 45 Transfer of Land Act 1958 indexes. Transferor 3 10. Date GEORGE SVIGOS Date: (DD/MM/YYYY) 11. Lodging Party NIN Customer Code 02965 Sianature of Transferor 17-457 Reference Transferor Witness N. Natiation () Signature of witness Transferor 4 SOPHIA CHATZOPOULOS Signature of Transferor Transferor Witness Signature of witness Transferee JOHN FRANCIS VANDERLEEST Signature of Tra Transferee Witness MELISSA HADDEN ledd Signature of witness Page 2 of 3 LV-V31-Dec-2015 Approval Number: 33711111R THE BACK OF THIS FORM MUST NOT BE USED Land Victoria, 570 Bourke Street, Melbourne, 3000, Phone 8636-2010

Delivered by LANDATA®, timestamp 02/06/2020 09:45 Page 3 of 3

Transfer of Land Section 45 Transfer of Land Act 1958

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Approval Number: 33711111R THE BACK OF THIS FORM MUST NOT BE USED Page 3 of 3 LV-V31-Dec-2015

Land Victoria, 570 Bourke Street, Melbourne, 3000, Phone 8636-2010



FINAL SEARCH	STATEMENT	Land Use Victoria	Page 1 of 1

Security No : 124083473226L Produced 02/06/2020 09:44 AM Volume 9071 Folio 152

ACTIVITY IN THE LAST 125 DAYS

NIL

ADMINISTRATIVE NOTICES

NIL

STATEMENT END

Finalsearch 9071/152



HISTORICAL	SEARCH	STATEMENT	Land Use Victoria	Page 1 of 7

Produced 02/06/2020 09:45 AM

Volume 9071 Folio 152 Folio Creation: Created as paper folio continued as computer folio

THE IMAGE OF THE FOLIO CEASED TO BE THE DIAGRAM LOCATION ON 04/07/2003 05:00:12 AM

RECORD OF HISTORICAL DEALINGS

Date Lodged for	Date Recorded	Dealing	Imaged	Dealing Type and
Registration	on Register			Details

RECORD OF VOTS DEALINGS

Date Lodged for Registration	Date Recorded on Register	Dealing	Imaged		
22/11/2004	22/11/2004	AD256791M	Y		
TRANSFER OF LAND FROM: JOHN PANTIS MARINA SVIGO KARINA KAPPA VICKY VARVAR TO: MARINA SVIGO GEORGE SVIGO SOPHIA CHATZ KARINA KAPPA VICKY VARVAR JOHN PANTIS	S DAIS IGOS S S OPOULOS DAIS IGOS				
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HISTORICAL SEARCH STATEMENT Land Use Victoria Page 2 of 7

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HISTORICAL SEARCH STATEMENT Land Use Victoria Page 3 of 7 CHARGE CONTAINED IN AN AGREEMENT WITH THE FOLLOWING PARTIES AND DATE. Parties GEORGE SVIGOS Date 11/02/2015 Estate or Interest INTEREST AS CHARGEE Prohibition ABSOLUTELY Lodged by BARRAKET STANTON LAWYERS (VIC) PTY LTD Notices to BARRAKET STANTON LAWYERS OF LEVEL 9 440 COLLINS STREET MELBOURNE VIC 3000 12/12/2016 12/12/2016 AN365352U N CAVEAT CAVEAT AN365352U 12/12/2016 Caveator CBL INSURANCE LTD Grounds of Claim CHARGE CONTAINED IN AN AGREEMENT WITH THE FOLLOWING PARTIES AND DATE. Parties GEORGE SVIGOS Date 29/08/2016 Estate or Interest INTEREST AS CHARGEE Prohibition UNLESS I/WE CONSENT IN WRITING Lodged by GLOBALX Notices to POLCZYNSKI LAWYERS of LEVEL 12 77 KING STREET SYDNEY NSW 2000 19/12/2016 19/12/2016 AN393367W Y CAVEAT CAVEAT AN393367W 19/12/2016 Caveator UNITED PETROLEUM PTY LTD Grounds of Claim CHARGE CONTAINED IN AN AGREEMENT WITH THE FOLLOWING PARTIES AND DATE. Parties GEORGE SVIGOS Date 08/09/2015 Estate or Interest INTEREST AS CHARGEE Prohibition ABSOLUTELY Lodged by K&L GATES Notices to K&L GATES of LEVEL 25 525 COLLINS STREET MELBOURNE VIC 3000 23/01/2017 23/01/2017 AN484708Q (E) N CAVEAT CAVEAT AN484708Q 23/01/2017 Caveator JOHN FRANCIS VANDERLEEST Grounds of Claim PURCHASERS' CONTRACT WITH THE FOLLOWING PARTIES AND DATE. Parties THE REGISTERED PROPRIETOR(S) Page 3 of 7



HISTORICAL	SEARCH STAT	EMENT	Land Us	e Victoria	Page 4 of 7
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STATEMENT EN					

VOTS Snapshot

Volume 09071 Folio 152 124012412963B Produced 22/11/2004 02:19 pm

CROWN GRANT

LAND DESCRIPTION

Crown Allotment 16 Section 4A Township of Queenscliff Parish of Paywit.

REGISTERED PROPRIETOR



HISTORICAL SEARCH S	TATEMENT	Land	Use	Victoria	Page 5 of 7
Estate Fee Simple					
TENANTS IN COMMON					
As to 3 of a total of 6	equal undivided	shares			
Sole Proprietor					
JOHN PANTIS of 94 M	ARK ST EAST KEILO	R			
As to 1 of a total of 6	equal undivided	shares			
Sole Proprietor					
MARINA SVIGOS of 94	QUINN GR EAST KE	ILOR			
As to 1 of a total of 6	equal undivided	shares			
Sole Proprietor					
KARINA KAPPADAIS of	14 AUGUSTA AV CA	MPBELLF	IELD		
As to 1 of a total of 6	equal undivided	shares			
Sole Proprietor					
VICKY VARVARIGOS of	8 DENNIS AV EAST	KEILOR			

ENCUMBRANCES, CAVEATS AND NOTICES

W078975X 01/06/1999

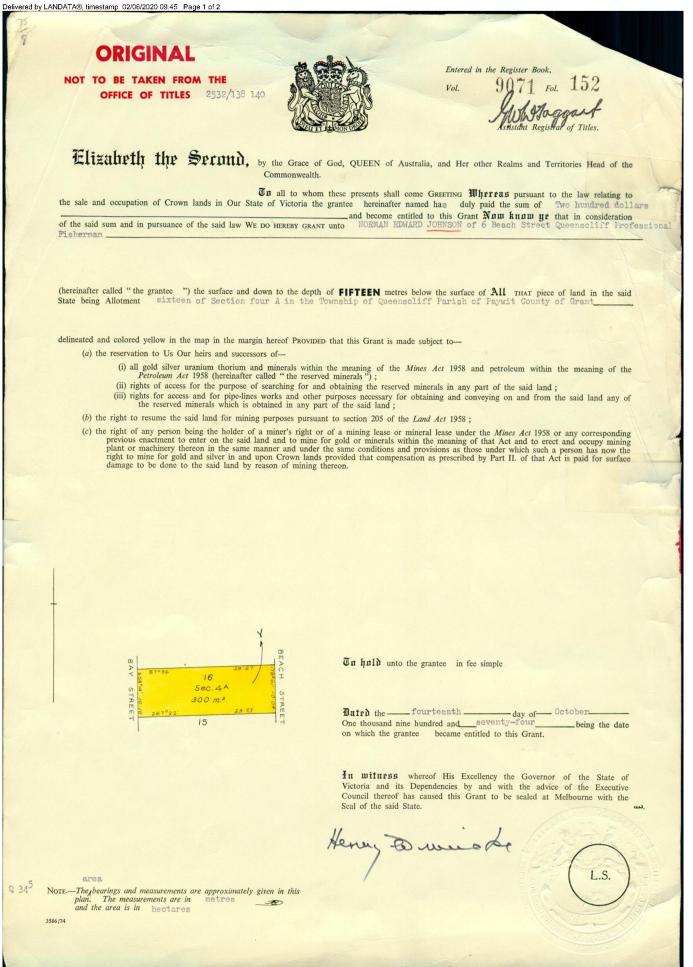
Any crown grant reservations exceptions conditions limitations and powers noted on the plan or imaged folio set out under DIAGRAM LOCATION below. For details of any other encumbrances see the plan or imaged folio set out under DIAGRAM LOCATION below.

DIAGRAM LOCATION

SEE TP791938F FOR FURTHER DETAILS AND BOUNDARIES

Paper Title Images

9071/152 - Version 0, Date 22/08/1999

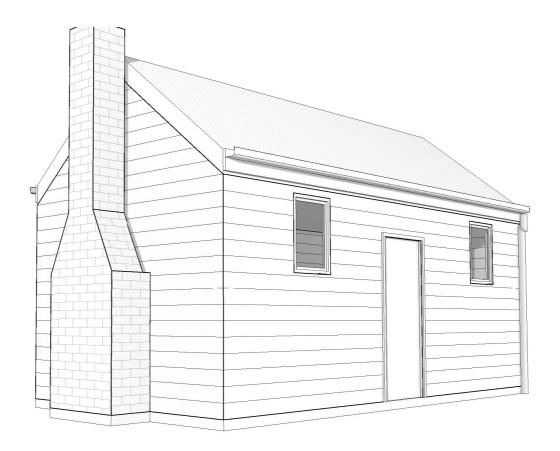


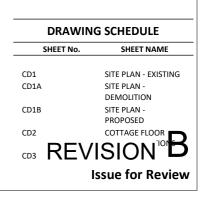
Agenda for the Planning Review Meeting: 13 January 2021

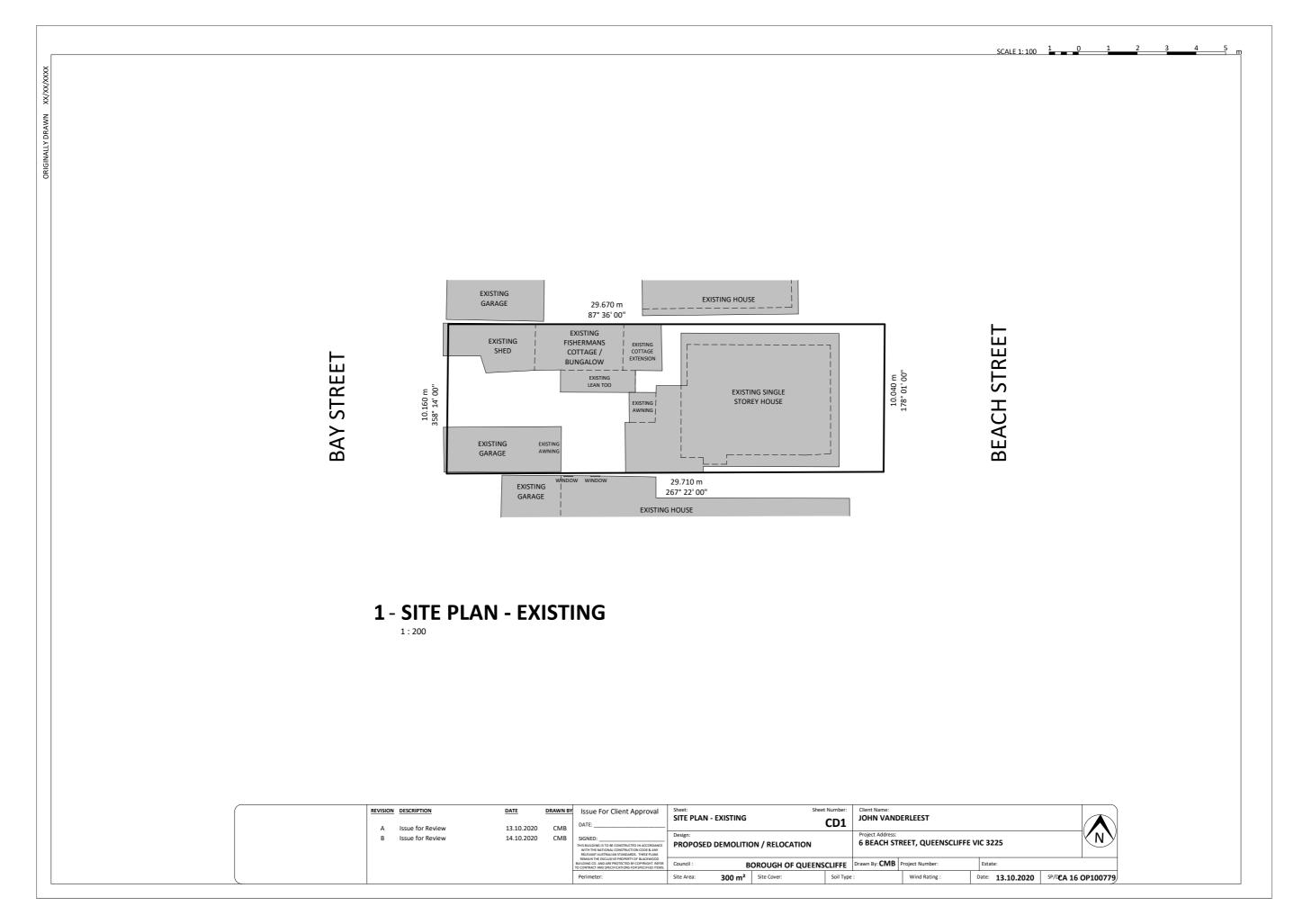
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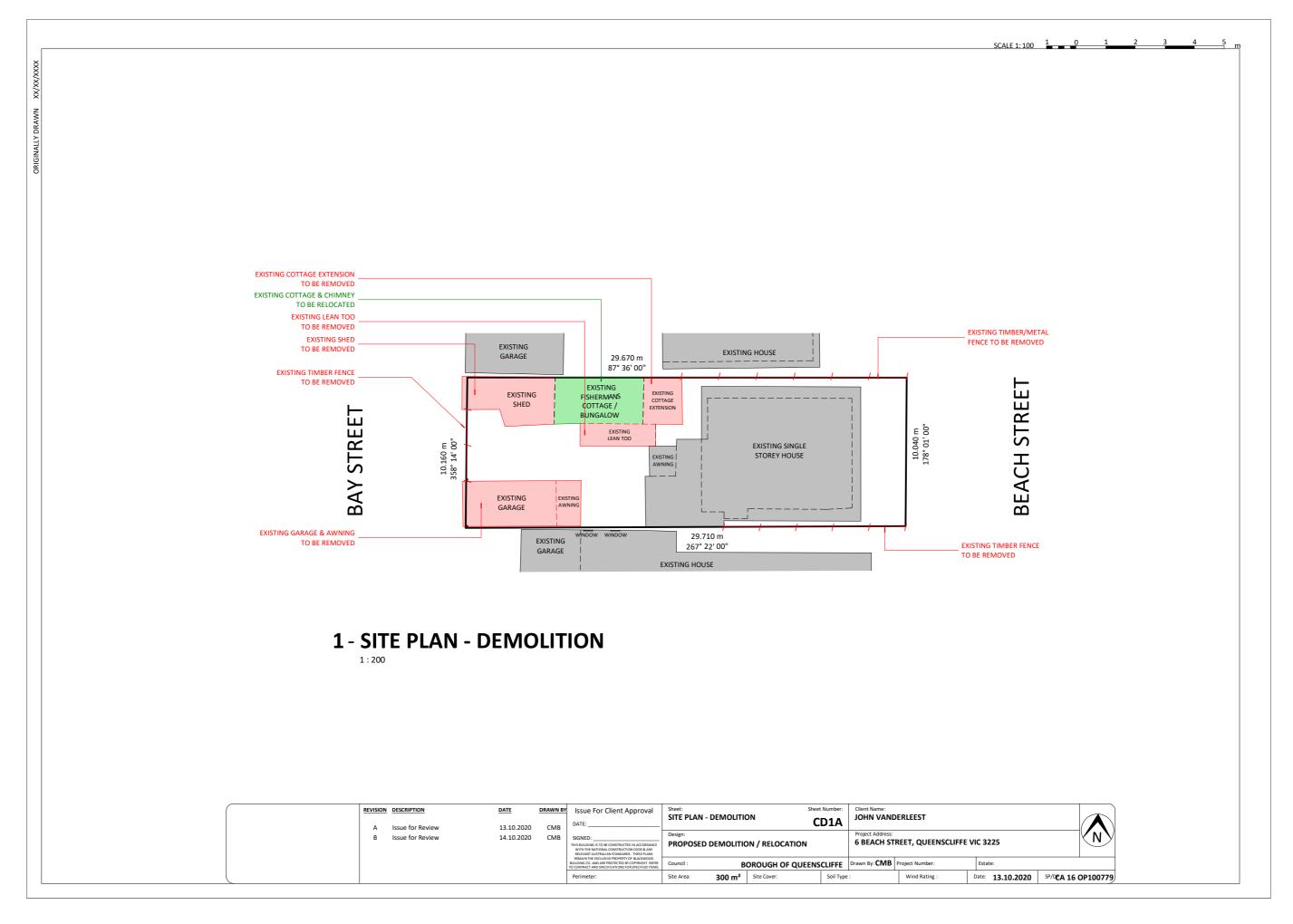


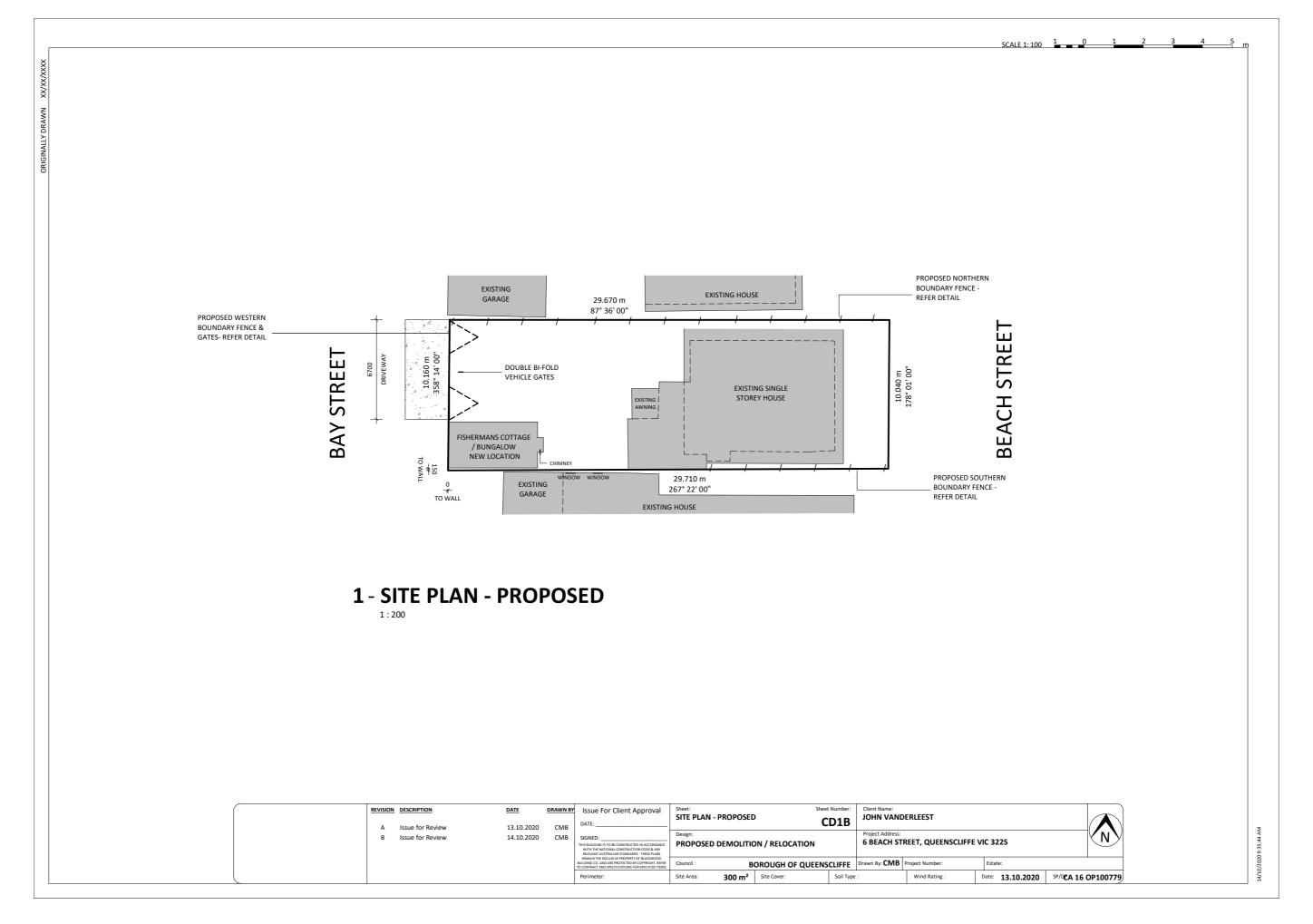
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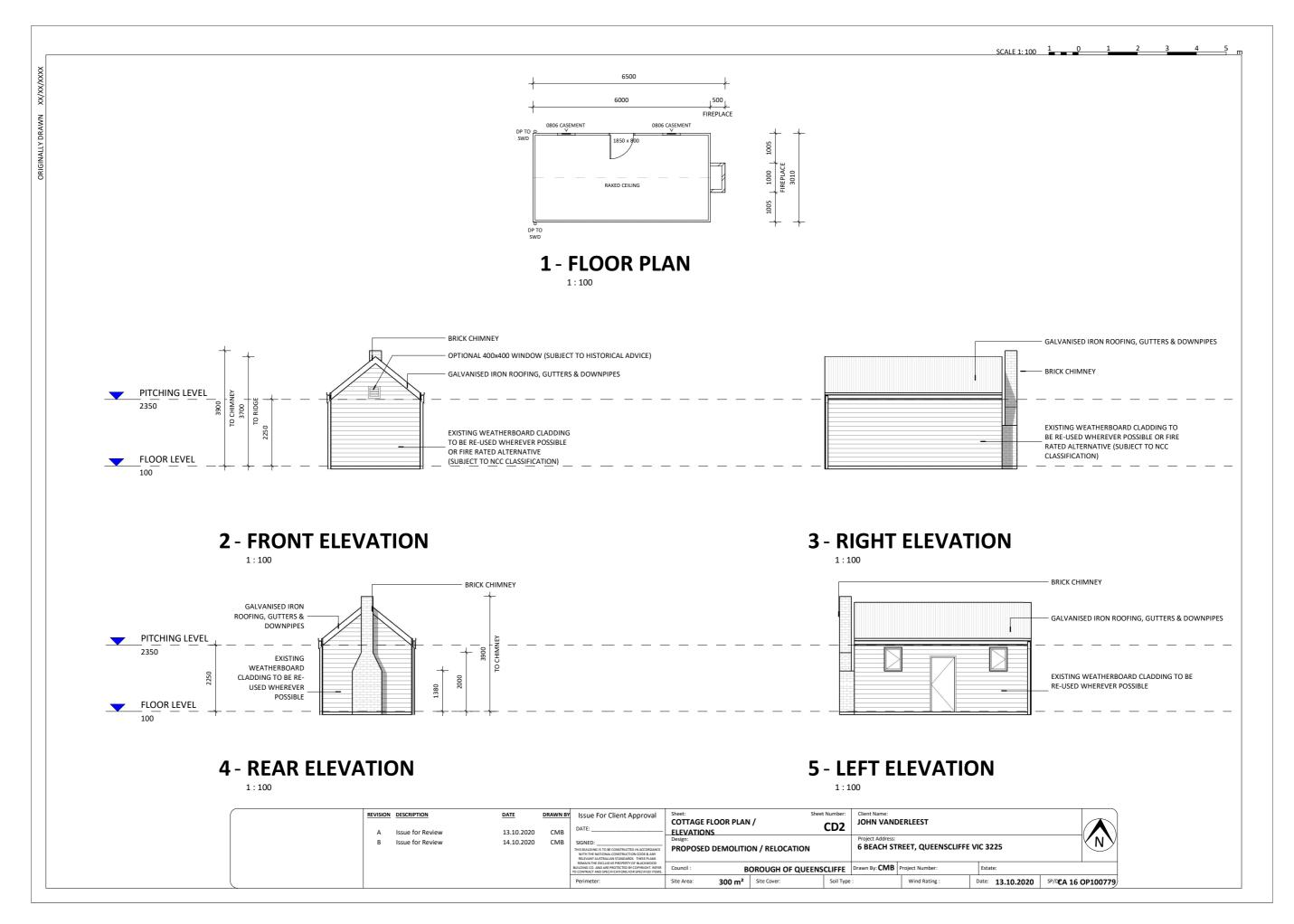


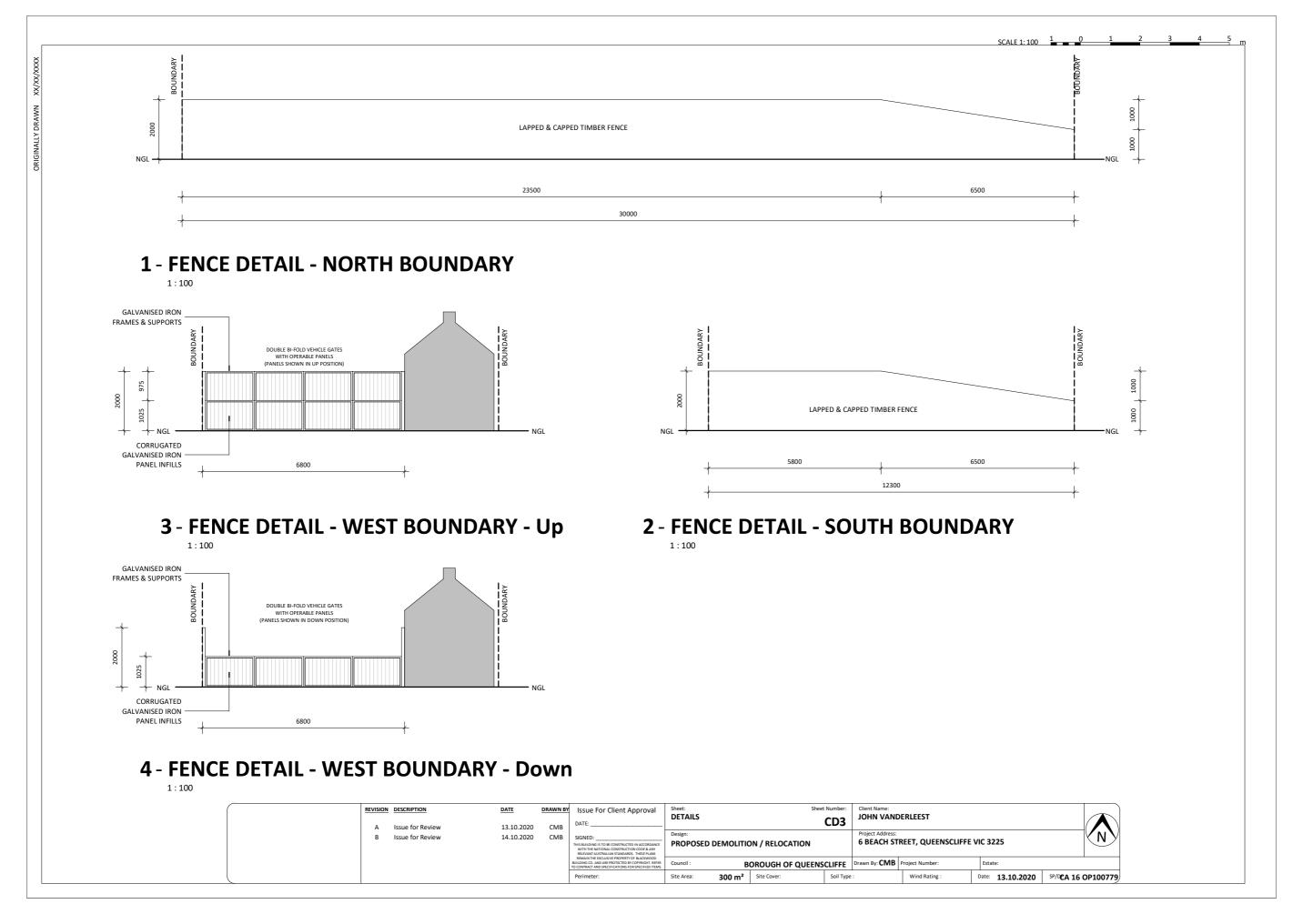












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JBA John Briggs Architect And Conservation Consultant 331A Bay Street Port Melbourne 3207 Mobile 0411 228 515 Phone 9681 9924

HERITAGE ASSESSMENT

Place: Date: For: 6 Beach Street, Queenscliff 27 April 2020 John Vanderleest

Introduction

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This heritage assessment addresses the early cottage located on the north, side boundary of the property and at 6 Beach Street. Council in consultation with the Queenscliffe Historical Museum have determined that the cottage was an early fisherman's cottage of Edwardian or earlier origin.

A permit application for the demolition of the cottage had been made and Council has indicated that the application would be rejected. A proposal to relocate the cottage on the property with exposure to the Bay Street frontage is explored below with assessment of the impact this may have upon the heritage value of the building.



Fig. 1 - Aerial of the site, indicated by red pin with the former cottage along the north boundary (Google maps)

Context and Site Description

The site is the third property from the north in the row of properties extending between Beach Street and Bay Street. A description of the Fisheman's Flat precinct is provide in the Citation for the precinct provided on the Victorian Heritage Database, as an extract of the 2009 Queenscliffe Heritage Study by Lovell Chen that was an update of the 1982 study by Allom Lovell and Associates. The extract is copied below:

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6 Beach Street, Queenscliffe

Building type:

The area has great uniformity in the scale and type of building. The predominant building type is timber-framed weatherboard and corrugated iron clad with a central front door and a window either side. The building shape is single and double gable or M roofed. Virtually all the buildings have been altered or adapted in some way with the improving lot of the fishermen, or the need to accommodate a larger family.

Extract from the 2009 study

The area is bounded by the south-east side of Hesse Street between Symonds Street and the railway line; the north side of Wharf Street between Hesse Street and the termination of Wharf Street; the south-east side of Beach Street; and the Creek and the north side of Bridge Street. The area is almost entirely residential and retains the bulk of the original subdivision by the Crown Lands Department. Blocks on both sides of Bay Street are effectively double fronted as they extend through to the adjoining streets. In several instances this has resulted in large outbuildings, including garages, and separate dwellings at the rear of these sites.

The majority of the existing buildings were built between the 1870s and the 1940s (with relatively few post WWII buildings). The building stock in the area has a relatively high level of uniformity in terms of scale and type of building. Houses are generally single storey timber-framed weatherboard residences with corrugated metal clad roofs Predominant roof forms include single or double gables (oriented parallel to the street), or simple hipped forms, and brick chimneys (rendered or otherwise). The residences are generally of simple design, with front facades typically comprising an entrance with timber framed sash windows to either side and front verandahs (generally non-original), often with Federation style timber friezes and/or brackets. These forms are varied in the interwar residences, however these too tend to adopt a relatively modest scale and simple forms when compared with others of a similar period.

Virtually all the buildings have been externally altered or adapted in some way, including the replacement or modification of fabric and the construction of additions. As noted above, the majority of the earlier residences (of the 1860s and 1870s) had timber verandahs (both with and without decoration) added in the late nineteenth or early twentieth century or in a later phase in the interwar period. Though it is difficult on brief inspection to determine the origins of the verandahs, many subsequently have been replaced or modified. The post-WWII period also saw the introduction of modern cladding materials to walls, including fake brick skins and veneers; and the replacement of traditional roofing materials with concrete tiles. These works have detracted from the presentation of these buildings and have distorted their origins. In some cases, front windows and doors have been modified or replaced in the twentieth century.

In terms of siting, there is a high level of consistency of setback from the street, and many properties have formal cottage style front gardens. Although almost certainly not original, several buildings have painted timber picket front fences; there are also other examples of wire fencing or low masonry walls. The relatively limited size of the blocks has restricted the level of significant vegetation within the area. However the grass verge between the road and the pavement has allowed for some areas of planting shrubbery. Parking is generally

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6 Beach Street, Queenscliffe

The building is a simple weather board building that has been extended in length at the east end and has had a skillion addition constructed along its south side. At the west end is a chimney constructed on red brick with a single projecting course on course from the top. It is not clear that the chimney is original as it is engaged with the weatherboard wall rather than freestanding as are other early examples in the Flat. The building is not sited with any evident response to the subdivision pattern of 1856 other than being located along one side boundary with its wall to neighbour's rear courtyard. In the east wall the building has a double hung window and in the south wall adjacent to the addition the window is a replacement of an earlier window that had greater depth, as demonstrated by the weather board under the window which is an infill. The concrete paving is presently higher than the internal floor level with the floor structure and a wall base plates now decayed. Externally the age of the building is not evident other than in the suggestion of its humble scale, which is less wide in plan than the similar timber shed towards the rear of the neighbour at 8 Beach Street.



Fig. 4 - Former fisherman's cottage as viewed from Bay Street over the rear fence and sheds



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Fig. 5 - Former fisherman's cottage as viewed from Bay Street

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restricted to the road. However, there are some examples on the wider sites where garages or open carports have been added; usually set towards the rear of the main house.

The building that is subject to this assessment is not the primary house on the land. That building has its frontage to Beach Street and as a post war dwelling of no particular interest has been graded non-contributory to the heritage significance.



Fig. 2 – Beach Street frontage showing the non-contributory graded house (Google maps)

Behind the house, which has typical siting on the land, and its wall along the north, side boundary of the property, is the building to which Council is now seeking to attribute heritage significance.

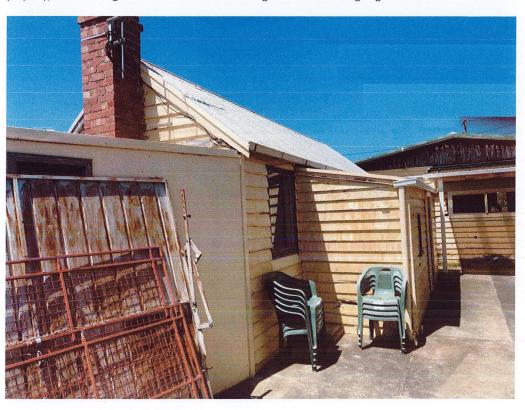


Fig. 3 – Former fisherman's cottage against the north side boundary behind the post war house

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Significance

The property is located within the Heritage Overlay, HO1, the Fisherman's Flat Urban Conservation Precinct. The Schedule to the Heritage Overlay, at Clause 43.01 shows that out building are also included under heritage controls within the precinct. The property was not graded in the 1980s and 2006 study and review and consideration of the building as a heritage asset has only emerged in response to its proposed demolition.

At present the building has little presence to the public domain, a condition that may explain the value of the property having been overlooked in previous studies and reviews of the area. As discussed above the Schedule to Clause 43.01 activates heritage controls over outbuildings in the Precinct but does not extend to internal controls.



Fig. 5 - Extract of the Queenscliffe Planning Scheme Heritage Overlay map with property in red

Last updated on October 1, 1982 the Statement of Significance as recorded under the Queenscliff Heritage Study 2009 is copied below:

What is significant?

The Fisherman's Flat precinct is significant for its residential building stock, comprising modest fishermen's residences ranging in date from the 1860s and 1870s through to the c.1940s, as well as for its relatively intact subdivision pattern.

Specific significant and contributory buildings within the precinct are identified in the attached schedule.

How is it significant?

This precinct is of historical and aesthetic significance to the Borough of Queenscliffe.

Why is it significant?

The Fishermen's Flat Precinct is historically important as a defined area of the Queenscliff township specifically reserved by the Crown in the 1850s for development as fishermen's residences. Until the 1950s the allotments

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6 Beach Street, Queenscliffe

were all leased from the Crown Lands Department. The largely intact subdivisional layouts date back to 1856 when the Department surveyed the area and - with its dual frontage arrangements - is distinct from the layout of the broader township. The precinct clearly demonstrates the physical and social separation that existed in the nineteenth century between the fishing community and other residents and visitors to Queenscliff and its siting, on low-lying land near the harbour, is also demonstrative of this divide. Despite modifications, many of the fishermen's residences are still broadly intact externally and though modest in their form and fabric, provide a valuable insight into the lives of a community of great importance in the history of the township of Queenscliffe and the Borough as a whole.

The Fishermen's Flat precinct is of significance for its strong historical association with the fishing community in Queenscliff.

While the buildings themselves are simple and modest with no architectural pretension, the precinct as a whole has a particular visual quality that derives from its wide streets, unusual subdivisional pattern, the consistency of scale, form, siting and materials, and the simplicity of detailing of its building stock. The area retains a strong sense of cohesion from the scale and massing of the buildings as well as in the general simplicity of form and detail.

The description of the precinct and its significance as set out above make it clear that the value of the place is as appreciated and experienced from the public domain. Even were the subject building found to be amongst the more early of the surviving cottages, this is not a building that will be considered to have heritage significance as it presents to its private realm, requiring inspection from within the property for its significance to be appreciated.

Heritage Controls

The local heritage policy that applies to the site, located with in HO1, is that at Clause 22.02. Under the clause are general provisions that are to similar effect as the Decisions Guidelines of Clause 43.01-8, Heritage Overlay. The general objectives and policy that are relevant to the subject site and proposed relocation of the building is cited below:

General Objectives

- To recognise, conserve and enhance buildings, sites, works, trees, objects, streetscapes, precincts and settings in the Borough identified as having architectural, cultural or historic significance.
- To ensure the continued aesthetic, historic, scientific or social value of the Borough's heritage places for past, present and future generations.
- To recognise the existing significance, character and appearance of heritage places and the contribution to the architectural or historical character and appearance of the locality.

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• To ensure that an appropriate setting and context for heritage places is maintained.

6 Beach Street, Queenscliffe

General Policy

Before deciding on an application to use or develop land, including for buildings or works to be demolished, removed, altered or constructed, the responsible authority will consider, as appropriate:

- The heritage and cultural significance of buildings, sites, works, trees, objects, streetscapes, precincts and settings included in the Heritage Overlay, including the contributory elements.

- The existing character and appearance of the heritage place and the contribution of the heritage place to the architectural or historical character and appearance of the locality.

- The potential impact of a proposal, including the design, building materials, colours and general appearance, on the heritage values and architectural or historical character or appearance of the existing heritage place or site and/or on its setting and area.

Particular objectives and policy are provided for at Clause 22.02-1 for the Fisherman's Flat Urban Conservation Precinct, included in Heritage Overlay Schedule 1 and are copied below with section of particular relevance to the subject property underlined:

Objectives

To <u>maintain and enhance the character of the area as a fishing village set apart from the main town</u> <u>centre</u>. To retain the general uniformity in scale and massing of the buildings.

To retain the locally unique subdivision pattern, with dual access to many properties.

To encourage the use of the traditional building materials of the area, being timber weatherboard walls, timber-framed windows, corrugated iron roofs and brick chimneys.

To facilitate and safeguard pedestrian movements within the area and particularly the wharf area.

To ensure that the frontage setback of buildings is consistent with the dominant setback of adjoining buildings. To maintain traditional fencing in the area, such as low pickets, capped corrugated iron or twisted wire, and for new fencing to buildings, encourage the use of the traditional materials and construction techniques.

To discourage vehicular traffic movements, particularly heavy vehicles, through the area.

To encourage use of the traditional building design of the area, which include narrow eaves, gable roofs, verandahs, vertical rectangular windows and unbroken facades.

To retain the historic integrity of the area in any replanting program.

Policy

It is policy that:

The policy objectives are considered in the assessment of any planning permit application.

Subdivision of land will be discouraged, except to realign the boundary between lots.

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6 Beach Street, Queenscliffe

Preference will be given to buildings that incorporate the following design characteristics:

- corrugated iron pitched roofs;

- unbroken front facades and narrow eaves;

- vertical rectangular timber-framed windows;

- horizontal timber weatherboard cladding;

- timber verandahs;

- traditional fencing materials and construction techniques.

In carrying out buildings and works, the following will apply:

- The <u>frontage setback should be the same as the setbacks of adjacent buildings</u>, or if these are different, the setback may be between the setbacks of adjacent buildings;

- The width of the facade of a dwelling should not be greater than 10 metres;

- buildings must not exceed one storey;

- the highest point of the roof of a building must not be greater than the highest adjacent building; and

- fences should not exceed:

- for the frontage - 1300 mm;

- for side, rear or for vacant land - 2000 mm.

For proposals that seek to vary the policy requirements, the responsible authority will consider as appropriate, the extent to which it can be verified by photographic or other historical evidence that an equivalent structure once existed on the site.

Proposal

The demolition of the building has been reconsidered in the light of heritage advice regarding the heritage value and likely age of the cottage. To enable the land to be effectively utilized it is instead proposed to demolish the existing cream brick fronted garage, and relocate the former fisherman's cottage to that location on the land. This would require the chimney to be reconstructed with the cottage on the south side. The gable end would be presented to Bay Street with the existing double hung window although the extension of the buildings would also be removed and made good. The relocation of the building would involve the removal of the modern internal lining and afford the opportunity to properly investigate the structure. The floor of the building is presently slightly lower the ground level with the original floor structure likely to have consisted on bearers or joist directly on the sand. With the relocation, the floor structure and base plates of the building that are beyond recovery would be replaced. This would require the building to be lifted from its currently level to accommodate an appropriate floor and lower wall structure, along with addressing door heights. The

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works to the building would also provide an opportunity to address the wall on the boundary susceptible to fire.

Discussion

It seems likely that the building has previously been relocated on the site to its current location, possibly to enable the construction of the house at the front of property. It seems unlikely that, if the original dwelling on the land, a building of only a single room width would have been located with its rear wall onto the neighbours land and facing across the block with two windows. As the subdivision was undertaken in 1856, well before the cottage, the location for the cottage would have been chosen with awareness of the site boundaries. The location of the cottage suggests that it was either moved to the current location for use as a secondary outbuilding upon the construction of the house at the front of the land or was constructed as a secondary building to an earlier house much as there is a shed of similar construction on the neighbouring land albeit without a chimney. It appears that this shed on the neighbours land was followed by further building on the property allowing the primary house to be rented to military personnel from the fort, reported as common in the area.

In any case, a characteristic of the precinct which is sought is to be retain is the unique subdivision pattern with maintenance of the uniformity of scale and historical scale. Located mid block the subject building makes such a limited contribution to the heritage value of this relatively small precinct that it has, until now, not been identified as having any heritage value. Whilst there is a general caution regarding relocation of buildings, and it is not a standard conservation practice, it is nonetheless entirely common practice for small timber buildings of this kind to be relocated. Given the location of this building has previously caused it to be overlooked for attribution of heritage status, it is a substantially better outcome to relocate the building closer to the street front where it can be appreciated from the public domain. There are few features of elements that are presently visible from the public realm and with relocation the former dwelling can be appropriately conserved rather than be an impediment on the land located so as to prevent extension of the house in an integrated manner.

There is in the local policy no discussion addressing the relocation of buildings in the general policy or the policy pertaining to the Fisheman's Flat precinct. The Heritage Overlay, Clause 43.01 is also silent on the issue of relocation of building other than addressing the potential impact of location upon significance. It is worth referencing the Burra Charter's Article 9 : Location which sets out the concerns regarding possible issues with location of heritage buildings:

9.1 The physical location of a place is part of its cultural significance. A building, work or other element of a place should remain in its historical location. Relocation is generally unacceptable unless this is the sole practical means of ensuring its survival.

9.2 Some buildings, works or other elements of places were designed to be readily removable or already have a history of relocation. Provided such buildings, works or other elements do not have significant links with their present location, removal may be appropriate.

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9.3 If any building, work or other element is moved, it should be moved to an appropriate location and given an appropriate use. Such action should not be to the detriment of any place of cultural significance.

The Burra Charter is however formulated to address buildings and places that are found on the State heritage register and discretion has to be exercised in application to buildings and places that are contributory parts to a wider heritage place and are not individually of heritage value. There can be little doubt that, given there are only four roads in this small heritage place, the subject building was not simply not noticed but rather considered to be unimportant.

Heritage policy is not rules and is not mandatory but in all cases requires discretion. It is not appropriate for the Burra Charter to be interpreted as rules rather than recommendation, making relocation of a relatively marginal heritage building unacceptable. In this case the relocation of the former cottage so that it has greater exposure to the public realm will ensure the building is conserved rather than falling further into dereliction. It presently has no use and has the liability of requiring substantial repair particularly where in contact with the ground. Whilst the subject building is not under direct risk, as an impediment to the development of the main house there is little to recommend the building for the work needed for its long term conservation. Whilst not "the sole practical means of ensuring its survival" the relocation of the building would ensure the remediation that is needed, including serviceable floor structure, if it is to have any continuing use and have a value, not only as viewed from the public domain, but also to the property owner rather than being an impediment.

There is no evident reason to consider that the particular location of this building on the property has any importance to the identity of any identifiable community of people. Whist there is support for now keeping the building in its current location and opposition to its demolition, it is not evident that the building has been at any previous time identified as a heritage entity. The use of the qualification "generally" in Article 9 of the Burra Charter is important in referencing discretion back to the basis of the heritage value of the entity to be moved. In this case, with appropriate conditions to ensure the move is safely conducted and conservation works are undertaken, the public appreciation of the building and its contribution to the Fisherman's Flat precinct will only be enhanced. It is also the case that if the former cottage was to be retained in the existing location it would either be further hidden from public view if the rear of the property was to be developed, or prevent development of the property.

The existing location of the cottage is not evidently its original location. The proposed location is equally appropriate as that of the present position, particularly if it is accepted that the cottage is likely to have been previously moved either on the site, or perhaps from some other site. As the heritage value of the cottage is sufficiently low to have been overlooked since 1982 and as the property is presently only partially visible it remains unclear what about the present location of the former cottage may be of particular heritage importance, what is demonstrated by its location, or for whom the location is important. Whilst there is appropriate caution to be exercised in considering the relocation of heritage buildings the critical issue is of the heritage value contributed by the entity. In this case the option for relocation of the former cottage to

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provide greater exposure of its character and appearance in the public will also enable the house on the land to be extended in a reasonable manner.

Conclusion

In my assessment there remains a substantial question over the extent of heritage value that can be attributed to the former cottage that is largely hidden from the public domain in the centre of a property. The building displays some aspects of character and appearance of the dwellings for which the precinct has heritage value and can be considered to contribute, if marginally to that value. The fact that the building was not previously identified can only be taken as demonstration of the marginal contribution that the former cottage makes to the significance of the precinct. As the building has for many years been unrecognized it is also clear that the demolition of the building could not be considered to have any impact on the heritage value of the precinct as a whole.

The proposal to relocate the former cottage to the position of the existing garage and to conserve the building in that location would enhance its contribution to the appreciation of the heritage character and appearance of Fisherman's Flat. As an original building there would be no confusion presented regarding its authenticity and to ensure no person is misled regarding the location a permit condition can be applied requiring appropriate interpretation on the building in a durable medium. With a permit condition also requiring methodology for the conservation works to the cottage to be submitted to Council for endorsement prior to commencement of the relocation works the would be no evident detriment to the heritage value of either the building or of the wider heritage place.

Accordingly it is my recommendation that relocation of the cottage is supported as the best method of ensuring the building is conserved over the long term.

John Briggs

John Briggs John Briggs Architects Pty Ltd

JBA John Briggs Architect and Conservation Consultant

10 June 2020

Borough of Queenscliffe Heritage Assessment

Provided by Dr David Rowe

Authentic Heritage Services Pty Ltd \geq

Title of Heritage Place: Outbuilding Address: 6 Beach Street, Queenscliff (HO1) Planning Application No.: Pre-application Date: 10 June 2020 Planner: Brydon King Proposal: Partial demolition and relocation of outbuilding

Brydon,

Thank you for the opportunity to provide comment on the proposed partial demolition and relocation (on the same site) of the outbuilding at the rear of 6 Beach Street, Queenscliff. I have reviewed the Queenscliffe Urban Conservation Study by Allom Lovell and Associates (1984), Queenscliffe Heritage Study by Lovell Chen (2009), assessment by Justin Francis, Borough of Queenscliffe Heritage Advisor (October 2019) and the Heritage Assessment by John Briggs Architect and Conservation Consultant (April 2020). I have also carried out historical research based on available material from this office and online. I provide the following comments:

1.0 Heritage Status of the Outbuilding

The gabled timber outbuilding at the rear of 6 Beach Street has not been identified as a key building in the Queenscliffe Urban Conservation Study (1984) and has been overlooked in the Queenscliffe Heritage Study (2009). This latter study identified the dwelling on the site (named 'Laganas') has being non-contributory to the Fishermen's Flat Heritage Precinct HO1. The statement of significance for this precinct in the Queenscliffe Heritage Study reads:

What is significant?

The Fisherman's Flat precinct is significant for its residential building stock, comprising modest fishermen's residences ranging in date from the 1860s and 1870s through to the c.1940s, as well as for its relatively intact subdivision pattern.

Specific significant and contributory buildings within the precinct are identified in the attached schedule.

How is it significant?

This precinct is of historical and aesthetic significance to the Borough of Queenscliffe.

Why is it significant?

The Fishermen's Flat Precinct is historically important as a defined area of the Queenscliff township specifically reserved by the Crown in the 1850s for development as fishermen's residences. Until the 1950s the allotments were all leased from the Crown Lands Department. The largely intact subdivisional layouts date back to 1856 when the Department surveyed the area and - with its dual frontage arrangements - is distinct from the layout of the broader township. The precinct clearly demonstrates the physical and social separation that existed in the nineteenth century between the fishing community and other residents and visitors to Queenscliff and its siting, on low-lying land near the harbour, is also demonstrative of this divide. Despite modifications, many of the fishermen's residences are still broadly intact externally and though modest in their form and fabric,

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10 June 2020

provide a valuable insight into the lives of a community of great importance in the history of the township of Queenscliffe and the Borough as a whole. The Fishermen's Flat precinct is of significance for its strong historical association with the fishing community in Queenscliff.

While the buildings themselves are simple and modest with no architectural pretension, the precinct as a whole has a particular visual quality that derives from its wide streets, unusual subdivisional pattern, the consistency of scale, form, siting and materials, and the simplicity of detailing of its building stock. The area retains a strong sense of cohesion from the scale and massing of the buildings as well as in the general simplicity of form and detail.

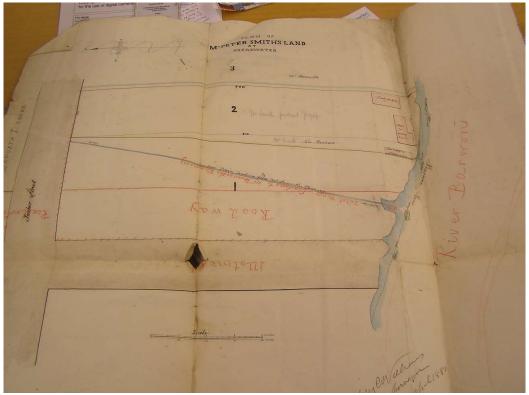
The Queenscliffe Heritage Study does not give construction dates and owners of all the properties in the heritage area. In particular, the Study states:

Detailed information relating to specific buildings on the Flat is virtually impossible to collect because the buildings were not identified individually in the rate books, and no information on individual buildings is held by the Crown Lands Department.

This is not entirely the case. The statement in the Queenscliffe Heritage Study was made before digitised newspapers and more sophisticated online catalogues for repository websites were widely available.

Available extracts from the historic Borough of Queenscliffe Rate Books held at the Geelong Heritage Centre (and presumably the Queenscliffe Historical Museum) list the occupiers of the fishermen's cottages at Fishermen's Flat from the 19th century (see later section for further details). The Public Record Office Victoria (North Melbourne) also holds Land Selection and Correspondence Files for Fishermen's Flat under VPRS 5357. This includes files for allotment 16 of Section 4a (6 Beach Street) dated 1890-1975 (VPRS 5357/P0 Unit 1615, item 2532/138) and correspondence with the occupier of 6 Beach Street in 1902, Job Locke (VPRS 5357/P0, Unit 506, item 1505/145). These files are highly valuable in giving information of the history of the leasehold and they often include plans. While these files have not been digitised and are therefore currently not accessible due to COVID-19 restrictions (digital copies can be ordered), the following plan of the industrial land of Peter Smith at Breakwater, Geelong, in 1881 gives an example of some of the anticipated information the correspondence files for Fishermen's Flat might hold:

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Plan of Mr Peter Smith's Land at Breakwater, 1881. Source: VPRS 5357 Unit 364 Public Record Office Victoria

Other historical maps and plans and additional documentation is available online which is directly relevant to the historic evolution of the Fishermen's Flat Heritage Precinct. Some of this information is given later.

2.0 Documentation by Others

Justin Francis, former Heritage Advisor, October 2019

Oral evidence from Audrey Golightly (nee Johnson), daughter of a former occupier of 6 Beach Street, is outlined and which gives revealing information about the development of the site:

Audrey Golightly outlined how:

She was born Audrey Johnson in 1932, her parents were Norman and Eileen and her grandfather was August Edward Johnson. The men were fishermen. She and her younger brother William grew up in the small cottage at the back of No 6. She said her mother used to let out the 'front house' to people from Ballarat. She said lots of families on the Flat did the same. She was not certain how old the little back cottage is, but it was well established by the time she was born. When she was about 15yrs old and the family had outgrown the back cottage they moved into the front house.

The former Heritage Advisor found that:

- This structure is already protruding into his neighbours allotment by approximately 100mm, and any further intrusion, vis-à-vis some form of fire-proofing, through possibly a brick wall on its northern side, he believed would not be acceptable to his neighbours, and
- For this structure to remain a habitable building he further believed he would have to raise its roof by another 300 (?)mm to meet acceptable door and window height requirements.

Dr David Rowe: Authentic Heritage Services Pty Ltd

10 June 2020

The former Heritage Advisor also concluded that the outbuilding 'is an early fisherman's cottage and a minimum of approximately 90 years old.' He notes the limited number of these structures in an intact state and recommended that the outbuilding is retained in its existing location at 6 Beach Street.

John Briggs, Architect & Conservation Consultant, April 2020

The report by John Briggs includes the following statements relevant to this assessment:

- The building is not sited with any evident response to the subdivision pattern of 1856 other than being located along one side boundary with its wall to neighbour's rear courtyard. It seems likely that the building has previously been relocated.
- Externally the age of the building is not evident other than in the suggestion of its humble scale, which is less wide in plan than the similar timber shed towards the rear of the neighbour at 8 Beach Street.
- It is not clear that the chimney is original as it is engaged with the weatherboard wall rather than freestanding as are other early examples in the Flat.
- Relocation of the outbuilding will require the replacement floor structure and base plates, alteration of door height and reconstruction of the chimney.
- A characteristic of the precinct which is sought is to be retain [sic.] is the unique subdivision pattern with maintenance of the uniformity of scale and historical scale. Located mid block the subject building makes such a limited contribution to the heritage value of this relatively small precinct that it has, until now, not been identified as having any heritage value.
- Given the location of this building has previously caused it to be overlooked for attribution of heritage status, it is a substantially better outcome to relocate thye building closer to the street front where it can be appreciated from the public domain.
- The Australia ICOMOS Burra Charter gives principles about the location of heritage buildings at Article 9.

3.0 Historical Background: Fishermen's Flat and 6 Beach Street Fishermen's Flat

Thirty-one allotments were first laid out at the northern end of the Queenscliff township by A.J. Skene on 17 February 1856.¹ Comprising Crown Sections 1A and 2A, a number were soon occupied by local fishermen under lease.

¹ A.J. Skene, Plan of Queenscliff, Parish of Paywit, Country of Grant, 17 February 1856, State Library of Victoria.

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A.J. Skene, Plan of the Township of Queenscliff showing allotments at Sections 1A and 2A at the north end of the township, 17 February 1856. Source: State Library of Victoria.

By 1864, approximately 40 fishermen had taken up land at Fishermen's Flat.² A meeting was held by the Queenscliff Borough Council to discuss the need for surveying the land occupied by the fishermen. As reported in the *Geelong Advertiser*:

The first subject discussed was the indiscriminate manner in which the fishermen (who are getting very numerous) were allowed to squat on or occupy the lands so that the flat will soon be strewed with their huts without any regularity. It was resolved that the Commissioner of Crown Lands be advised on the matter, and that he be requested to send a surveyor to mark out a block of land for the fishermen.³

In 1878, the fishermen petitioned the Lands Department to acquire the Crown grants of the residence sites they occupied.⁴ Impetus had come from the impending construction of the Geelong to Queenscliff Railway line,⁵ the terminus and station being proposed on reserved land leased to several fishermen. The potential displacement of the fishermen's huts caused heated debate within the town. Crown grant holders at the northern end of Queenscliff resented the proposal to relocate the fishermen on other parts of the reserve. As highlighted in *The Argus* in April 1879:

Any encroachment on the public reserves, on whatever pretence it may be made, should be strenuously resisted. Land set apart for purposes of recreation is the common possession of all, and to attempt to devote it to purposes of a different kind is an infringement of rights which cannot be tamely submitted to. We are not surprised, therefore, at the indignation which has been excited amongst the Queenscliff people at the proposal to hand over a portion of the recreation reserve to the fishermen who have been displaced by the railway. This reserve has been set apart for years, and is the favourite resort not only of the townspeople but of hundreds of visitors from Melbourne and elsewhere. A part of the ground is now to be taken away and the appearance of the whole

² *Geelong Advertiser*, 20 January 1864, p.2 & The Argus, 26 March 1878, p.7.

³ Geelong Advertiser, 20 January 1864, p.2.

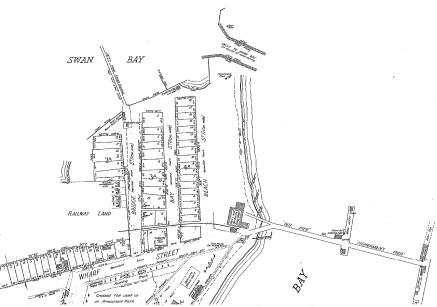
⁴ *The Argus*, 26 March 1878, p.7.

⁵ *Victoria Government Gazette,* 13 September 1878, p.2254, advertised the first contract for the construction of the railway line.

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resolve spoilt by placing on it a number of fishermen's huts, with their accompanying paraphernalia of nets and what not. The right of property are also invaded. Land fronting the reserve has been sold at a high price – as much as £600 having been given for a single allotment – on account of the advantages of the situation, but if the reserve is destroyed in this manner, investors who laid out their money trusting to the observance of good faith by the state will suffer material loss from the depreciation which must inevitably take place in the value of their possessions.⁶

Such was the local antagonism that a poll of the ratepayers was held in October 1879 to determine whether the fishermen's residences be moved to the Wharf Street or placed in the Reserve.⁷ The majority voted for a relocation to Wharf Street but the vote was close.⁸ The original Crown Section 2A of the Township plan was altered, with allotments excised as part of the railway reserve⁹. These allotments fronted Bridge Street (earlier named Fish Street).¹⁰ In 1879, two new Crown Sections were surveyed with access from Wharf Street, with allotments comprising Section 3A having frontages to Bay Street and allotments in Section 4A having frontages to Beach Street.



Part Plan of Parks & Foreshore showing Improvement, Town of Queenscliff, 1936. Source: Put-away plan, Q34E-001, Landata online.

Four fishermen's cottages had been completed in Beach Street by 1880.¹¹ Modest gabled, weatherboard homes, the uniformity afforded to several of the dwellings appears to have emanated from the Minister for the Department of Lands commissioning an architect to prepare a standard design.¹² In the ensuing years, a number of cottages were built in these new streets, including Beach Street, although it seems that the allotment at 6 Beach Street remained vacant throughout this decade.

- 11 Geelong Advertiser, op.cit.
- 12 *Ibid.*, 31 October 1879, p.2.

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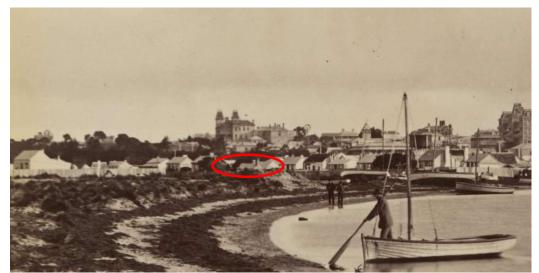
⁶ The Argus, 15 April 1879, p.4.

⁷ *Geelong Advertiser*, 23 October 1879, p.3.

⁸ *Ibid.*, 27 October 1879, p.3.

⁹ See Township of Queenscliff Put-away Plan, Q34-3, variously dated, Landata online at https://www.landata.vic.gov.au/

¹⁰ W.J. Morrow, 'Streets of Geelong', unpublished manuscript, n.d., Geelong Heritage Centre collection.



F. Kruger, Swan Bay, 1880s, showing Fishermen's Flat. The approximate location of 6 Beach Street (vacant land) is shown circled. Source: Accession no. 1997.26, National Gallery of Victoria, Melbourne, Gift of Mrs J. Boddington, 1997.

6 Beach Street

The first record of a dwelling at 6 Beach Street (comprising allotment 16 of Section 4A) was in 1891 when Robert Shanghai (1852-1904) was listed with a dwelling on this site with a net annual value of £2.¹³ Born at On Su, China, Shanghai became an Able Seaman, being registered in Jersey, Channel Islands, United Kingdom in 1874.¹⁴ He served on the *Fluer de Maurice* in 1875.¹⁵ By the 1880s, he was resident at Portsea, Victoria.¹⁶ Around 1890, he relocated to Queenscliff with his wife, Mary Donovan.¹⁷ There, he was a cook on a pilot schooner.¹⁸ Shanghai's long periods at sea brought about the end of his marriage to Mary Donovan in 1895.¹⁹ By 1897, it seems Shanghai resided at 6 Beach Street with Job and Selina Rose (Dot) Locke as Job Locke was listed as the leaseholder at this time.²⁰ Locke was the son of Frederick Locke of Portarlington, and one of ten children, three of which were fishermen.²¹ In 1901, the net annual value of the property had doubled to £4.²² This might suggest the existing outbuilding was relocated to the rear of the site as accommodation for Shanghai given Locke's growing family (the second child of Job and Selina Locke was born in 1900).²³ Land correspondence records held at the Public Record Office Victoria might confirm (or counter) this but Shanghai remained resident at 6 Beach

13 Borough of Queenscliffe Rate Book, entry 402a, 1891, Geelong Heritage Centre collection.

14 R. Shanghai, Divorce case file, 1894, VPRS 283/P1 Unit 85, Public Record Office Victoria & Register of Seamen's Discharges, Mutual Release, Report of Character, &c., 1874-75, State Records Authority of New South Wales, Ancestry online at <u>https://www.ancestry.com.au</u>

16 The Argus, 10 May 1895, p.6.

21 See F. Locke, Will, 1908, VPRS 28/P0 Unit 901, Public Record Office Victoria & Electoral Roll, 1903, op.cit.

- 22 Borough of Queenscliffe Rate Book, entry 402, 1901, op.cit.
- 23 Victorian Births, Deaths & Marriages Indexes, op.cit.

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¹⁵ Register of Seamen's Discharges, op.cit.

¹⁷ Ibid.

¹⁸ *Ibid*.

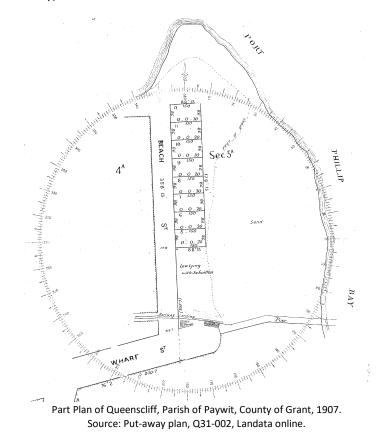
¹⁹ *Ibid*.

²⁰ R. Shanghai, Will, Probate Administration files, 1904, VPRS 7591/P2 Unit 366, Public Record Office Victoria. The *Electoral Roll* for 1903, Ancestry online op.cit. and the Victorian Birth, Deaths & Marriages Indexes online at <u>https://www.bdm.vic.gov.au/</u> gave the name of the wife of Job Locke as Selina Rose Locke, not Dot Locke. See also Borough of Queenscliffe Rate Book, op.cit., entry 398, 1897.

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Street until his death in 1904. He bequeathed his personal estate to Job Locke.²⁴ Selina (Dot) Locke acted as Executrix.²⁵

In 1906, Job Locke's brother, George, acquired the lease to the adjoining property at 4 Beach Street.²⁶ A further subdivision east of Beach Street was carried out in 1907 with the laying out of allotments comprising Section 5A with access from Beach Street (and with a frontage to Harbour Street today).²⁷



By 1912, the property at 6 Beach Street had formed one of several modest, largely gabled dwellings that characterised Fishermen's Flat.

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²⁴ Shanghai, op.cit.

²⁵ Ibid. See also Probate Administration files, VPRS 28/P0 Unit 1192 & VPRS 28/P2 Unit 697.

²⁶ *Electoral Roll*, 1906, Ancestry online, op.cit.

²⁷ Plan of Queenscliff, Parish of Paywit, County of Grant showing proposed Section 5A, 1907, put-away plan G31-002, Landata online, op.cit.

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View of Fisherman's Cottages looking north-east, 1912, with approximate location of the rear of 6 Beach Street circled. Source: Queenscliffe Historical Museum online.

In 1913, the lease to 6 Beach Street was transferred to Augustus E. Johnson, a fisherman and son of Peter and Mary (nee Nelson) Johnson.²⁸ He named the property 'Sea View'.²⁹ In 1932-33, Johnson relocated to 'Nyora' in Wharf Street and 'Sea View' at 6 Beach Street was leased to Augustus' son, Norman E. Johnson, fisherman.³⁰ Norman was born in Queenscliff in 1907.³¹ It seems that Johnson had any original cottage fronting Beach Street demolished by 1959 as it was not shown on a survey plan of Fishermen's Flat at this time. Oddly, the existing outbuilding is also not shown on the plan. This plan gives the outlines of a number of detached sleep-outs of similar size in the rear yards. However, the outbuilding at 6 Beach Street is shown on a Queenscliffe Sewerage Authority Plan in October 1968, along with the existing dwelling and rear garage (the garage having no heritage value), and a water closet.

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²⁸ Victorian Births, Deaths & Marriages Indexes online, op.cit. & Borough of Queenscliffe Rate Book, op.cit., entry 430, 1913.

²⁹ Ibid., entry 440, 1918, listed the 'Sea View' name for the first time.

³⁰ Ibid., entry 503, 1932-33.

³¹ Victorian Births, Deaths & Marriages Indexes online op.cit.

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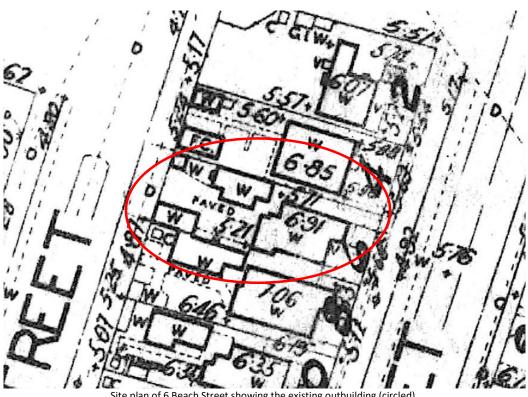


D.S. Sparrow, Plan of Allotments, Township of Queenscliff, 1 April 1960, giving outlines of existing buildings (excluding allotment 16, 6 Beach Street). Source: VPRS 16171/P0001, Public Record Office Victoria.

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Site plan of 6 Beach Street showing the existing outbuilding (circled). Source: Queenscliffe Sewerage Authority Sheet 4, October 1968.

In 1974, Johnson acquired freehold Title of the property.³²

4.0 Discussion

The majority of the properties in Fishermen's Flat with frontages to Bridge, Bay and Beach Streets have associations with a subdivision in 1879, and not 1856 as suggested in the statement of significance for the Fishermen's Flat Heritage Precinct and which has been relied upon in Brigg's report. This comprises Sections 3A and 4A, with possibly the northern portion of Section 2A with a frontage to Bridge Street relating to the original subdivision of 1856. The allotments on the east side of Beach Street form part of a subdivision of 1907.

As suggested by Briggs, it is possible that the existing outbuilding was relocated to the site although the allotment has no associations with the neighbouring subdivision of 1856 as he asserts. It is known that Robert Shanghai occupied a dwelling on this site from 1891 and that joint occupation Shanghai, and the couple Job and Selina Locke (and their two children) in subsequent years might have been impetus for a dwelling to be built fronting Beach Street b y 1901. The modest and rudimentary design and scale, and location of the outbuilding suggests it was relocated to the site but further historical research is required that may confirm this.

The external chimney being engaged with the weatherboards is another indication that the outbuilding may have been relocated. The majority of gabled cottages with street frontages having freestanding chimneys indicating that they were likely to have been built as part of the standard design offered by the Land Department from 1880 onwards. Originally, a uniform approach was proposed for the new dwellings.

³² Certificate of Title, vol. 9071, fol. 152, Landata online, op.cit.

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The oral evidence from Audrey Golightly (as outlined in the Francis report) gives weight to the suggestion that the outbuilding was a secondary outbuilding to the site, the main dwelling (later replaced with the existing) having a frontage to Beach Street.

Given the possibility that the outbuilding at 6 Beach Street has previously been relocated, there is likely precedence for relocation. The apparent poor condition of the floor structure, together with the lack of fire-rating on the property boundary, are influential in reconciling the future viability of the structure. All parties are not in dispute about the need for repairs. At issue is whether relocation will have an adverse affect on the significance of the heritage place. In this case, the heritage place is the Fishermen's Flat Heritage Area. While not formally recognised as a significant contributor to the evolution and development of the heritage precinct, additional historical research has confirmed the oral information of Audrey Golightly and further highlighted its historical importance to the area as the early cottage of Robert Shanghai, a Chinese fisherman and former Able Seaman.

Retention of the outbuilding insitu poses some civil and building permit matters. From a heritage viewpoint, it will cause further alterations in the fabric to fire-rate the wall on the boundary and therefore undermine its integrity. Relocation to the other portion of the rear yard poses dangers to the structural integrity of the fabric being undermined yet the opportunity to repair and reconstruct to its early appearance. The Briggs report makes a valid argument in support of relocation based on Article 9 of the Australia ICOMOS Burra Charter. In particular, Article 9.1 indicates that "Relocation is generally unacceptable unless this is the sole practical means of ensuring its survival." On balance, this is considered to be the case with this proposal. Article 9.2 states that "Some buildings, works or other elements of places were designed to be readily removable or already have a history of relocation." This too is the likely case with the outbuilding at 6 Beach Street. Thirdly, Article 9.3 states that "If any building, work or other element is moved, it should be moved to an appropriate location and given an appropriate use." The relocation to the other portion of the rear yard, and made more visible to public exposure accords with this aspect of the Burra Charter. Less clear is the proposed use and this should be clarified.

Additional available historical material might provide further evidence of the evolution and development of the Fishermen's Flat Heritage Area, confirming the provenance and heritage value of the outbuilding at 6 Beach Street, and highlighting additional significant fabric yet not realised.

5.0 Recommendations

It is recommended that the proposed relocation of the outbuilding at 6 Beach Street is supported subject to:

- 1. Provision of a relocation method statement on submitted plans outlining how the retained fabric will be safeguarded during and after relocation. Some of this information is already outlined in the Briggs report and could be expanded upon. It is the gabled form and associated fabric that has heritage interest, the skillion and other alterations and additions to be shown on a demolition plan.
- The repair methods and construction for the outbuilding are documented. This includes the accurate reconstruction of the brick chimney using existing bricks. If the bricks are not in good condition, then replacement bricks of the same profile, colour and appearance should be used, and mortar should match existing – being of the same strength (composition/mix), texture and colour.

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3. The proposed use to be given to the outbuilding is clarified to ensure its future viability.

It is also recommended that further historical research and physical analysis of Fishermen's Flat (including the site at 6 Beach Street) is carried out in the future that might add to a more informed understanding and appreciation of the history and significance of this heritage place, and the potential for a planning scheme amendment to further safeguard the fabric in the precinct.

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Dr David Rowe Director 10 June 2020

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20 October 2020

Borough of Queenscliffe Heritage Assessment

Provided by Dr David Rowe Authentic Heritage Services Pty Ltd

Title of Heritage Place: Outbuilding Address: 6 Beach Street, Queenscliff (HO1) Planning Application No.: Not given Date: 20 October 2020 Planner: Brydon King Proposal: Partial demolition and relocation of outbuilding and fencing

Brydon,

Thank you for the opportunity to provide additional comment on the proposed partial demolition and relocation (on the same site) of the outbuilding at the rear of 6 Beach Street, Queenscliff, and the construction of fencing. This assessment should be read in conjunction with my assessment of 10 June 2020 which includes the statement of significance for the Fishermen's Flat Heritage Precinct HO1. I have reviewed the submitted drawings dated 13 October 2020, and the heritage assessment by John Briggs (dated 27 April 2020) that formed part of the consideration in my previous assessment. I provide the following comments.

Proposed Partial Demolition

The demolition involves the removal of:

- Boundary fencing from the front of the property along the northern and south sides of the dwelling.
- Rear shed west of the former fisherman's cottage.
- Addition to the fisherman's cottage (east end).
- Garage with skillion addition in the south-western corner of the site.

No adverse affect on the significance of the Fishermen's Flat Heritage Precinct should result from the removal of any of this fabric as is not has not been identified as significant fabric in the statement of significance for the heritage area, in the previous heritage studies for the heritage, and in my previous heritage assessment. In this regard, the proposed partial demolition accords with Clause 22.02 Heritage Policy and the relevant Decision Guidelines at Clause 43.01-8 of the Queenscliffe Planning Scheme.

Proposed Fencing and Gates

Timber fences (2m high) are proposed on the all of the northern boundary and the eastern part of the southern boundary. The fences are to be raked down to 1 m in height at the front boundary, the rakes extending 6.5 m into the site. The drawings state that the fences are to be "lapped and capped timber". The orientation of the lapping is not shown. No adverse affect on the significance of the heritage area should result from these fences are they are replacing similar fencing and this fence construction and timber prevails as side fencing in the heritage area. However, it is suggested that the timber is vertically oriented.

On the west boundary, 2m high bi-fold vehicular gates are proposed. These gates are to be constructed of timber framed operable panels, allow the upper panels to be folded down to

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create a gate height of 1 m. The panels are to be constructed of vertically oriented corrugated galvanised iron. Given the variations in rear boundary fencing, gates and outbuildings to properties in Beach Street (the rear boundaries comprising the east side of Bay Street), and hence the lower order integrity of this part of the heritage area, no adverse affect on the significance, character and appearance the heritage place should result. The proposed gates are considered to align with Clause 22.02 Heritage Policy and the relevant Decision Guidelines at Clause 43.01-8 of the Queenscliffe Planning Scheme.

Proposed Relocation of the former Fisherman's Cottage

A basis for the support of the relocation is given in my previous assessment which recommended support this aspect of the proposal subject to:

- 1. Provision of a relocation method statement on submitted plans outlining how the retained fabric will be safeguarded during and after relocation. Some of this information is already outlined in the Briggs report and could be expanded upon. It is the gabled form and associated fabric that has heritage interest, the skillion and other alterations and additions to be shown on a demolition plan.
- The repair methods and construction for the outbuilding are documented. This includes the accurate reconstruction of the brick chimney using existing bricks. If the bricks are not in good condition, then replacement bricks of the same profile, colour and appearance should be used, and mortar should match existing – being of the same strength (composition/mix), texture and colour.
- 3. The proposed use to be given to the outbuilding is clarified to ensure its future viability.

The submitted drawings show that the former cottage is to be re-oriented and relocated to the south-west corner of the site. The drawings indicate that the brick chimney is to be reconstructed but not details on how this is to be achieved have been provided. It is unclear whether the galvanised iron roof cladding is proposed or existing but nevertheless it is consistent with the character and era of the dwelling. The re-use of existing timber weatherboards for the principal (north) and east elevations should ensure the retention in the integrity and character of the dwelling. Replacement weatherboards in these locations should be of timber construction and matching profile. The southern wall cladding is proposed to be constructed in existing wall cladding subject to NCC classification. Similarly, this annotation is given for the west elevation facing Bay Street. For this west elevation, if the existing weatherboard cladding cannot be retained insitu, a solution that retains the existing outward appearance should be considered if possible. In particular, discussion with the Building Surveyor might involve the construction of a fire-rated sheeting as backing cladding to timber weatherboards clad on the exterior. This would maintain the existing character and construction of the cottage exposed to public view. This therefore is a lesser matter for consideration for the south elevation near the boundary where ongoing maintenance will not be possible.

It would appear that the existing windows are propsoed to be retained. The openings appear to be original but the windows introduced. A small window is proposed in the gable end of the west (Bay Street) elevation. No documentary or physical evidence has been supplied indicating an opening in this location. If there is no existing window opening in this location, it is suggested that this not proceed.

Ultimately, the concept for proposed relocation is consistent with the expectations of my previous assessment. The methodology and details for achieving the relocation in accordance

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with conservation principles, as outlined in recommendations 1 and 2 in my assessment of 10 June 2020 are yet to be provided. This documentation could be conditioned to the planning permit.

The proposed use for storage and workshop activities is consistent previous enduring uses and should have no adverse affect on the significance of the former cottage and this part of the heritage area.

Recommendations

It is recommended that the application is supported subject to:

- 1. The proposed northern and southern timber boundary fencing being vertically oriented.
- 2. The proposed window opening in the gable end is reconsidered if no window currently exists in this location and there is no evidence of a window in this location.
- 3. The relocation methodology and conservation works required as part of the relocation form a condition of the planning permit (as previously advised).
- 4. As part of the methodology and conservation works, the matter of fire-rating to meet the NCC is addressed. For the west (Bay Street) elevation at least, consideration of a fire-rated backing to timber weatherboard wall cladding might be an option for discussion with the Building Surveyor if the existing cladding does not meet NCC requirements.

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Dr David Rowe Heritage Advisor 20 October 2020